



Southern African Regional Network  
SECRETARIAT

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**SARN REPORT ON THE JOINT SARN-GF MISSION TO MADAGASCAR**

**ON NEGOTIATIONS BETWEEN MADAGASCAR AND GLOBAL FUND ON  
SIGNING OF NATIONAL STRATEGY APPLICATION (NSA) PHASE II GRANT**

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**SARN  
Gaborone, Botswana**

## 1.0 BACKGROUND

Madagascar was one of the five countries that successfully submitted a National Strategy Application (NSA) for the First Learning Wave (FLW) for National Strategy Applications the Global Fund in November 2009. Madagascar's NSA application was based on the ongoing malaria strategy covering 2007-2012. It was one of two NSA countries whose national strategy had a remaining period of less than 5 years at the time of Global Fund Board approval and grant signing. In May 2011, the Board decided to allow the Madagascar CCM to seek an extension to the FLW with additional funding as long as the total length of the FLW did not exceed five years.

Following approval of the NSA Phase 1, the Secretariat signed four grants for a period of 2 years, covering 1 October 2010 to 30 September 2012. The Global Fund Secretariat extended these grants for a total of six months to 31 March 2013 to prevent disruption of activities pending Board decision on the FLW extension funding.

Madagascar has been repeatedly successful in its submission of malaria proposals; it successfully submitted malaria proposals under Round 1 (ended), Round 3 (ended), Round 4 (dual track: 1 ended, 1 RCC), Round 7 (dual track), the AMFm initiative and the NSA first learning wave. It was also one of the first countries to use the concept of dual track funding, having both government and NGO PRs. The country used the funding to scale up activities and can show progress towards impact. However, since 2010 the number of PRs with active malaria grants increased from 2 to 5 and the multitude of PRs and complex SR arrangements turned out to be detrimental on efforts to streamline activities. Arrangements were also complicated by the fact that NSA funded activities had different implementation arrangements than the two ongoing Round 7 grants (ending August 2013), the Round 4 RCC grant (ending February 2014) and the AMFm grant.

As a result, the Global Fund Country Team recommended that the NSA FLW extension fund be granted with modified implementation arrangements, notably the reduction of the number of PRs. The principal idea was to have for the NSA FLW extension one PR for public sector activities and one PR for activities implemented at community level.

For the Phase 1 of the NSA funding, four grants were signed with four PRs, two from the Governmental sector (UGP and SALAMA) and two NGOs (AIM and PACT). The activities between PRs were attributed according to Service Delivery Areas (SDAs). In its request for the FLW extension funding submitted in July 2012, the CCM proposed the program to be implemented by 3 PRs. However, the Global Fund Country Team consulted with the CCM who agreed to reduce the number of PRs to two, one from the government sector (UGP) and one civil society organization (PACT).

The NSA FLW extension request is based on the National Strategy 2013-2017. However, the FLW extension request covers the key recommended malaria strategies, including diagnosis and treatment, prevention through IPT, IRS and some routine LLIN distribution, epidemiological surveillance, BCC and M&E.

The Board approved a total of USD83.7 million for NSA Phase 2 grant for Madagascar in 2012. Despite approval of the grant in 2012, it has not been signed since October 2012 due to some unfulfilled grant conditions by Madagascar as requested by the Global Fund prior to signing.

SARN, Global Fund, NMCP and PACT held a side meeting during SARN Annual Review and Planning Meeting in Johannesburg on 11<sup>th</sup> July 2013 to discuss bottlenecks delaying signing of NSA Phase 2 grant - agreement was reached on a joint SARN-GF mission to Madagascar for the purpose of resolving outstanding issues affecting the signing of the grant.

The SARN mission to Madagascar was undertaken by Mr. Daniso Mbewe, SARN Knowledge and Information Management Officer and the GF team was led by Cynthia Mwase. The negotiations were attended by PRs, NMCP, UNICEF, WHO, PMI and other in-country RBM partners in Madagascar.

## **2.0 MISSION OBJECTIVE**

The objective of the mission was to facilitate NSA Phase II grant negotiations between Madagascar and the Global Fund in order for the grant to be signed.

## **3.0 METHOD OF WORK**

Meetings were held with Global Fund, PRs, NMCP and partners to discuss outstanding issues delaying signing of the grant. The major clarifications were on M&E Plan, Performance Framework, PSM Plan, AMFm activities, duplication of some activities between the two PRs, SMS technology and Supervision Plan.

## **4.0 OUTCOMES**

The following were major outcomes of the meeting:

1. M&E Plan: the plan was updated to include all aspects as detailed in the national strategic plan.
2. Performance Framework: an additional indicator on LLINs was requested and information on how any indicators that were not in the national strategic plan would be tracked was also provided.
3. Duplication of activities was resolved – the two PRs agreed on which of the duplicated activities would be removed from each one of them..

4. PSM Plan: most details were provided including in-country PSM arrangements, supply chain, coordination and others were also provided.
5. AMFm: there was general agreement about the split of activities between the two PRs.
6. Gap Analysis, quantification: in working with the GF Procurement Specialist, additional information was requested on "continuous distribution" as this is a pilot project and so additional details were required on how this would be implemented.
7. Updated narrative proposal: a short updated narrative of the proposal explaining changes in PRs and how the national strategic plan leads through to the performance framework was also prepared and was submitted to the Global Fund.
8. SMS technology document was reviewed.
9. Madagascar submitted documents to Global Fund as detailed in Annex 1.
10. Following clarifications, submission of documents provided by Madagascar, the Global Fund agreed to process grant agreement documents during the week beginning 21<sup>st</sup> July 2013, following which the grant would be signed.

## **5.0 SARN MEETING WITH NMCP AND MHS**

A side meeting was held with NMCP, Madagascar Military Health Services (MHS) and SARN to discuss support the MHS would provide to the NMCP during implementation of grant activities in hard to reach areas and during emergencies. The MHS agreed to assist the NMCP in hard to reach areas and during emergencies. It also requested the NMCP to provide some financial support during implementation of these activities as the MHS has no budget for such activities. The NMCP agreed to provide financial support to the MHS during such operations. The NMCP would also provide LLINs to the military and their families.

## **6.0 CROSS-BORDER INITIATIVES**

SARN updated Global Fund on progress made in cross-border initiatives and implementation of activities in the SADC region. Global Fund expressed willingness to support implementation of cross-border activities and specifically asked SARN to invite Global Fund to future cross-border meetings. TKMI meeting would take place in August 2013 and details of which will be communicated to them including dates of other meetings that would be held as they become available.

## **7.0 CONCLUSION**

The joint mission was a success in that it achieved the desired outcome – agreement for Grant signing especially in a situation that was full of many challenges to be resolved/addressed and this avoided loss of substantial amounts much needed by Madagascar a country going through serious economic challenges. Because of the

extensive discussions which took place, it is hoped that the agreement would be signed with very few or no conditions precedent.

The NMCP and PRs thanked SARN for the support and facilitation rendered during negotiations with Global Fund which they believe assisted in reaching an agreement with Global Fund on signing of the grant.

SARN acknowledges Ms. Valentina Buj from UNICEF for supporting Madagascar during NSA Phase II grant negotiations.

## Annex 1:

### Check list des derniers documents requis par le Fonds Mondial NSA 2

Num	Thèmes	Situation 19 juillet 2013	Situation 20 juillet 2013
1	Spécificités techniques pour les insecticides	en cours	*pages 9
2	Plan de distribution continue des MID	en cours	*pages 11
3	CP UGP: Inclusion d'indicateurs sur les MID pour UGP	en cours	Ok
4	CP PACT: révision des indicateurs	a discuter	fait avec PACT
5	Plan de surveillance	soumis	Ok
6	Surveillance épidémiologique au niveau communautaire	en cours	*Pages 37
7	Tableau des études de recherche opérationnelle	soumis. A réviser	*pages 29
8	Manuel des procédures de suivi et évaluation national	soumis	Ok
9	Plan de supervision consolidé UGP/PACT (avec budget et chronogramme)	en cours	*pages 27
10	Différentiation salariale des entomo	en cours	*pages 36
11	Contrat sur les consultants	en cours	LFA
12	Evaluation de l'équipe financière de PNL	à effectuer par le LFA	LFA
13	Justification des formations et échanges d'expérience	en cours	*Pages 32
14	Plan de fonctionnement au niveau communautaire	en cours	Pact Lundi 22
15	Plan et Chronogramme de la mise a l'échelle des ACs	en cours	Pact Lundi 22
16	Critères de bonus de performance pour les Acs	en cours	Pact Lundi 22
17	Description des frais pour la gestion des sites, répondant aux points du TRP	en cours	Pact Lundi 22
18	Quantification et plan GAS	en cours	Pact Lundi 22
19	Collecte de données par SMS	a envoyer	*pages 20
20	Plan détaillé de la mise en place du système des SMS	pour mercredi	PNLP/Pact mercredi 24
21	Etudes sur lesquelles est basée la recommandation de l'insecticide du CAID	en cours	*pages 9

\* Voir document Réponses consolidées FM\_20 07 13